



## Legislative Fiscal Bureau

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July 1, 2025

TO: Members  
Wisconsin Legislature

FROM: Bob Lang, Director

SUBJECT: Earmark Transparency Report on the Joint Finance Committee's Substitute Amendments to 2025 SB 45/AB 50

Under section 13.95(1r) of the statutes, as created by 2011 Wisconsin Act 220, the Legislative Fiscal Bureau must prepare an earmark transparency report on each biennial budget bill and on each amendment to that bill. The attachment to this memorandum provides the required earmark transparency report for the substitute amendments to 2025 SB 45/AB 50 proposed by the Joint Committee on Finance.

The report is divided into two sections. The first section lists those items included in 2025 SB 45/AB 50 (the Governor's 2025-27 budget) and the Governor's recommended 2025-27 building program that are included in the Finance Committee's substitute amendment. Included for each item of this section are the page and item number showing where the provisions are described in the Legislative Fiscal Bureau's summary of the Governor's budget, and in the Bureau's summary of the Governor's recommended 2025-27 building program.

The second section lists those items that were added by the Finance Committee to its version of the budget. For the items in this section, the number of the Finance Committee motion is identified.

For the items in each section, the cost (appropriation or authorization) of the provision, beneficiary of the provision (if determinable), and Senate and Assembly districts of the beneficiary (if determinable) are shown if the specific location of the program or project is identified.

For purposes of this report, the statutes define an earmark as a provision that does either of the following: (1) authorizes or requires the payment of state moneys to a specific beneficiary or beneficiaries in a manner not determined by laws of general applicability for the selection of the beneficiary or beneficiaries; or (2) creates or modifies a tax deduction, credit, exclusion, or exemption that applies to a specific beneficiary or beneficiaries in a manner not determined by laws

of general applicability for the selection of the beneficiary or beneficiaries. The earmark transparency report must include the following elements: (1) a list of all earmarks; (2) the cost of each earmark; (3) the beneficiary of each earmark, if the Bureau can make this determination, and the Assembly and Senate district in which the beneficiary resides (for individuals) or is located (for entities); and (4) for a report on a budget amendment, the name of the legislator who proposed the earmark.

Under section 13.102 of the statutes, the Joint Committee on Finance may not vote to recommend passage of the biennial budget bill or an amendment to the bill until the required report, on either the bill or amendment, has been distributed by the Bureau to each member of the Legislature and is made available on the Legislature's website. During the Committee's budget deliberations, a motion to delete an earmark identified in this report shall prevail on either a majority or tie vote.

Section 13.39 of the statutes specifies that neither house of the Legislature may pass the biennial budget bill until the Bureau has distributed a copy of an earmark transparency report on the bill, as amended, to each member of the Legislature and has made the report available on the Legislature's website. If a conference committee is convened on the biennial budget bill, the conference report may not add any earmarks to the budget, but may reduce the cost of any existing earmarks.

The attached list includes items contained within SB 45/AB 50 and the recommendations of the Joint Committee on Finance which, in our review, reflect the language of 2011 Act 220. The items that are listed identify a specific, named, non-state beneficiary of the earmark. The list does not include projects or programs that would be funded for a state government purpose, such as University of Wisconsin campus facilities or state highway projects.

BL/lb  
Attachment

# Earmark Transparency Report

## Section 1

### 2025 SB 45/AB 50 Items Included by the Joint Committee on Finance

#### **Administration - Tribal Affairs and Division of Gaming (Tribal Grants)**

**(Page 52, #2; modified by Motion #75)**

2025-27 Appropriation: \$22,000,000 PR/\$2,444,400 PR per tribe

Beneficiaries: Forest County Potawatomi Community, Ho-Chunk Nation, Lac Courte Oreilles Band of Lake Superior Chippewa Indians, Menominee Indian Tribe, Oneida Nation, Red Cliff Band of Lake Superior Chippewa Indians, Sokaogon Chippewa Community, St. Croix Chippewa Indians, Stockbridge-Munsee Community

Senate Districts: 2, 12, 24, 25, 30

Assembly Districts: 4, 5, 6, 36, 70, 73, 74, 75, 89

#### **Administration - Tribal Affairs and Division of Gaming (Tribal Grants)**

**(Page 52, #2; modified by Motion #75)**

2025-27 Appropriation: \$60,000 PR annually

Beneficiaries: Oneida Nation

Senate Districts: 2, 30

Assembly Districts: 4, 5, 6, 89

#### **Children and Families -- Child Care Access Grants (Page 101, #17; modified by Motion #79)**

2025-27 Appropriation: \$2,000,000 (\$1,000,000 FED and \$1,000,000 GPR)

Beneficiaries: Wonderschool, Inc.

Senate District: N/A

Assembly District: N/A

#### **Children and Families (Boys and Girls Clubs -- GPR Appropriation) (Page 105, #26; modified by Motion #79)**

2025-27 Appropriation: \$11,114,000 FED

Beneficiary: Boys and Girls Clubs

Senate District: 27

Assembly District: 46

#### **Children and Families (Jobs for America's Graduates) (Page 106, #28; modified by Motion #79)**

2025-27 Appropriation: \$3,000,000 FED

Beneficiary: Jobs for America's Graduates, Inc.

Senate District: 5

Assembly District: 46

**Health Services (Reach Out and Read) (Page 286, #16; modified by Motion #74)**

2025-27 Appropriation: \$500,000  
Beneficiary: Reach Out and Read - Wisconsin  
Senate District: 4  
Assembly District: 10

**Health Services (Marquette Dental School Services) (Page 286, #18)**

2025-27 Appropriation: \$5,715,200  
Beneficiary: Marquette University School of Dentistry  
Senate District: 6  
Assembly District: 16

**Medical College of Wisconsin (Family Medicine Residency Program) (Page 442, #2)**

2025-27 Appropriation: \$750,000 GPR  
Beneficiary: Medical College of Wisconsin  
Senate District: 5  
Assembly District: 13

**Natural Resources -- Departmentwide (ATV-UTV Trail Mapping) (Page 471, #15)**

2025-27 Appropriation: \$1,000,000 SEG  
Beneficiary: NOHVIS Group, Inc.  
Senate District: 9  
Assembly District: 26

**Natural Resources -- Forestry (Forestry Industrywide Strategic Plan) (Page 491, #13; modified by Motion #90)**

2025-27 Appropriation: \$1,000,000 SEG  
Beneficiary: Great Lakes Timber Professionals Association and Wisconsin Paper Council  
Senate Districts: 12, 26  
Assembly Districts: 34, 76

**Natural Resources -- Waste, Remediation, and Air (Amcast Superfund Site) (Page 516, #6)**

2025-27 Appropriation: \$4,000,000 SEG  
Beneficiaries: City of Cedarburg (Ozaukee County) and Oliver Piontar LLC  
Senate District: 8  
Assembly District: 22

**Public Instruction - Administrative and Other Funding (Special Olympics) (Page 570, #24; modified by Motion #48)**

2025-27 Appropriation: \$200,000 GPR  
Beneficiary: Special Olympics Wisconsin  
Senate District: 14  
Assembly District: 42

## Section 2

### Additional Items Proposed by the Joint Committee on Finance

#### **Administration - General Agency Provisions (USS Cobia) (Motion #75)**

2025-27 Appropriation: \$500,000 GPR  
Beneficiary: Wisconsin Maritime Museum  
Senate District: 9  
Assembly District: 25

#### **Administration - Tribal Affairs and Division of Gaming (County Aid Grants) (Motion #75)**

2025-27 Appropriation: \$4,000,000 PR/\$400,000 PR per county  
Beneficiaries: Ashland County, Bayfield County, Burnett County, Forest County, Jackson County, Menominee County, Outagamie County, Sawyer County, Shawano County, Vilas County  
Senate Districts: 1, 2, 12, 18, 19, 24, 25, 29  
Assembly Districts: 2, 5, 6, 34, 36, 52, 53, 55, 56, 57, 70, 73, 74, 75, 87

#### **Health Services (Grant to Lutheran Social Services for Purchase and Renovation of a Treatment Facility) (Motion #74)**

2025-27 appropriation: \$1,000,000 GPR  
Beneficiary: Lutheran Social Services, Libertas Treatment Center in Chippewa Falls  
Senate District: 31  
Assembly District: 92

#### **Health Services (UW Hospital Uncompensated Care Supplement) (Motion #74)**

2025-27 appropriation: \$14,000,000 GPR  
Beneficiary: University of Wisconsin Hospital and Clinics  
Senate District: 26  
Assembly District: 77

#### **Health Services (Rogers Behavioral Health Grant for Chippewa Falls) (Motion #74)**

2025-27 appropriation: \$10,000,000 GPR  
Beneficiary: Rogers Behavioral Health  
Senate District: 31  
Assembly District: 92

#### **Health Services (Surgical Collaborative of Wisconsin) (Motion #74)**

2025-27 Appropriation: \$300,000  
Beneficiary: Surgical Collaborative of Wisconsin  
Senate District: 26  
Assembly District: 77

**Military Affairs (Neenah-Menasha Fire Rescue Training Facility) (Motion #120)**

2025-27 Appropriation: \$200,000 SEG  
Beneficiary: Neenah-Menasha Fire Rescue  
Senate District: 18  
Assembly District: 53

**Miscellaneous Appropriations (WisconsinEye Endowment) (Motion #75)**

2025-27 Appropriation: \$10,000,000 GPR  
Beneficiary: WisconsinEye  
Senate District: 26  
Assembly District: 76

**Natural Resources -- Forestry (Iowa County) (Motion #90)**

2025-27 Appropriation: \$500,000 SEG  
Beneficiary: Iowa County  
Senate District: 17  
Assembly District: 51

**Natural Resources -- Forestry (Rothschild Dam) (Motion #90)**

2025-27 Appropriation: \$42,000,000 SEG  
Beneficiary: Domtar Corporation  
Senate District: 29  
Assembly District: 87

**Natural Resources -- Waste, Remediation, and Air (Lake Vista Shoreline Stabilization) (Motion #90)**

2025-27 Appropriation: \$2,220,000 SEG  
Beneficiary: City of Oak Creek  
Senate District: 7  
Assembly District: 21

**Natural Resources -- Waste, Remediation, and Air (Wisconsin Rapids East Riverbank) (Motion #90)**

2025-27 Appropriation: \$500,000 SEG  
Beneficiary: City of Wisconsin Rapids  
Senate District: 24  
Assembly District: 72

**Natural Resources -- Water Quality (Deerskin River Dredging) (Motion #90)**

2025-27 Appropriation: \$1,750,000 SEG  
Beneficiary: Town of Washington (Vilas County)  
Senate District: 12  
Assembly District: 34

**Natural Resources -- Water Quality (Green Lake Association) (Motion #90)**

2025-27 Appropriation: \$250,000 SEG  
Beneficiary: Green Lake Association  
Senate District: 13  
Assembly District: 39

**Natural Resources -- Water Quality (Highway Flooding) (Motion #90)**

2025-27 Appropriation: \$100,000 SEG  
Beneficiary: Town of Norway (Racine County)  
Senate District: 28  
Assembly District: 84

**Natural Resources -- Water Quality (Echo Lake Dam Restoration) (Motion #120)**

2025-27 Appropriation: \$10,000,000 GPR  
Beneficiary: City of Burlington (Racine and Walworth Counties)  
Senate District: 11  
Assembly District: 33

**Natural Resources -- Water Quality (Browns Lake Dredging Project) (Motion #120)**

2025-27 Appropriation: \$5,000,000 GPR  
Beneficiary: Browns Lake Sanitary District (Racine County)  
Senate District: 11  
Assembly District: 33

**Public Instruction - Categorical Aids (Lakeland STAR Academy) (Motion #48)**

2025-27 Appropriation: \$750,000 GPR  
Beneficiary: Lakeland UHS and Lakeland STAR Academy  
Senate District: 12  
Assembly District: 34

**Public Instruction - Administrative and Other Funding (Wisconsin Reading Corps) (Motion #48)**

2025-27 Appropriation: \$500,000 GPR  
Beneficiary: Wisconsin Reading Corps  
Senate District: 3  
Assembly District: 8

**Public Instruction - Administrative and Other Funding (Holocaust Education Resource Center) (Motion #120)**

2025-27 Appropriation: \$600,000 GPR  
Beneficiary: Milwaukee Jewish Federation  
Senate District: 7  
Assembly District: 19

**Transportation (Local Roads Improvement Program -- DeForest Interchange) (Motion #100)**

2025-27 Appropriation: \$4,000,000 SEG  
Beneficiary: Village of DeForest  
Senate District: 14  
Assembly District: 42

**Transportation (Local Roads Improvement Program -- Washburn County Underpass) (Motion #100)**

2025-27 Appropriation: \$1,900,000 SEG  
Beneficiary: Washburn County  
Senate District: 25  
Assembly District: 74

**Transportation (Railroad Bridges in Columbia County) (Motion #100)**

2025-27 Appropriation: \$100,000 SEG  
Beneficiary: Columbia County  
Senate District: 13, 14, and 16  
Assembly District: 39, 40, 42, 48

**Transportation (Village of Warrens Project) (Motion #100)**

2025-27 Appropriation: \$25,000 SEG  
Beneficiary: Village of Warrens  
Senate District: 24  
Assembly District: 70

**Transportation (Harbor Assistance Program -- Menominee Harbor) (Motion #100)**

2025-27 Appropriation: \$15,000,000 SEG  
Beneficiary: City of Marinette  
Senate District: 12  
Assembly District: 36

**Transportation (Harbor Assistance Program -- Port of Green Bay) (Motion #100)**

2025-27 Appropriation: \$20,000,000 SEG  
Beneficiary: City of Green Bay  
Senate District: 30  
Assembly District: 90

**Transportation (Harbor Assistance Program -- Fuel Pipeline in Milwaukee County) (Motion #100)**

2025-27 Appropriation: \$0  
Beneficiary: U.S. Venture Inc.  
Senate District: 7  
Assembly District: 19, 20, and 21

**Freight Rail Preservation Program -- Southern Bridge Connector Rail Crossing (Motion #100)**

2025-27 Appropriation: \$30,000,000 SEG  
Beneficiary: City of De Pere  
Senate District: 30  
Assembly District: 88

**Transportation (Airport Improvement Program -- Lakeland Airport) (Motion #100)**

2025-27 Appropriation: \$195,500 SEG  
Beneficiary: Vilas County  
Senate District: 12  
Assembly District: 34

**Transportation (State Highway Rehabilitation Program -- Sound Barriers on Interstates 41 and 894 in Milwaukee County) (Motion #100)**

2025-27 Appropriation: \$9,100,000 SEG

Beneficiary: Milwaukee County

Senate District: 3

Assembly District: 7

**Transportation (State Highway Maintenance -- I-94 Freeway Freeway Signs in Racine County) (Motion #100)**

2025-27 Appropriation: \$70,000 SEG

Beneficiary: The Prairie School and Wind Point Lighthouse

Senate District: 21

Assembly District: 62

**Veterans Affairs (Grant for Veterans Community Project of Milwaukee) (Motion #45)**

2025-27 Appropriation: \$2,500,000 GPR

Beneficiary: Veterans Community Project of Milwaukee

Senate District: 4

Assembly District: 11